IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF OKLAHOMA

STATE OF OKLAHOMA,)	
Plaintiff,)	
)	Cose No. 05 ov 220 CWE(DIC)
v.)	Case No. 05-cv-329-GKF(PJC)
TYSON FOODS, INC., et al.,)	
)	
Defendants.)	

STATE OF OKLAHOMA'S MOTION IN LIMINE TO PRECLUDE ARGUMENT, QUESTIONING OR EVIDENCE THAT ALLEGED AGENCY INACTION WOULD PRECLUDE ISSUANCE OF THE REQUESTED PERMANENT INJUNCTIVE RELIEF

COMES NOW Plaintiff, the State of Oklahoma, ex rel. W.A. Drew Edmondson, in his capacity as Attorney General of the State of Oklahoma and Oklahoma Secretary of the Environment J.D. Strong, in his capacity as the Trustee for Natural Resources for the State of Oklahoma ("the State"), and respectfully requests that this Court issue an order precluding argument, questioning or evidence that alleged agency inaction would preclude issuance of the permanent injunctive relief requested by the State. In support of its Motion, the State states;

1. This is an action seeking, *inter alia*, permanent injunctive relief to stop Defendants' improper disposal of waste generated by their birds because that improper waste disposal causes environmental harm and human health dangers. The State has brought injunctive claims under RCRA, the federal common law of nuisance, state nuisance and trespass theories, as well as under certain Oklahoma statutes. The State has alleged, and Defendants have not disputed, that land application of wastes generated by Defendants' birds continues to the present time, and Defendants make no sign of ceasing the challenged waste disposal practices. Consequently, the environmental harm and health risks are present, immediate, and, unless enjoined by the Court, will continue.

- 2. Defendants may suggest or imply that because various agencies have allegedly not taken action with respect to the environmental harm or human health dangers posed by Defendants' poultry waste disposal practices, issuance of the requested permanent injunction would somehow be precluded. The present motion demonstrates that no legal or equitable basis exists for such argument or evidence at trial.
- 3. Putting aside the fact that it is factually incorrect, the argument is flawed on at least two <u>legal</u> grounds. First, it ignores the fact that the Oklahoma Attorney General exercises concurrent authority with Oklahoma agencies to enforce the environmental laws. *See*, *e.g.*, "State of Oklahoma's Memorandum in Opposition to 'Cobb Vantress, Inc.'s Motion to Dismiss Counts Four, Six, Seven, Eight, Nine and Ten of the First Amended Complaint or, Alternatively, to Stay the Action." [DKT # 133]. The Court denied the Cobb Vantress motion by order DKT # 1206.
- 4. Second, it ignores the fact that estoppel is not a defense against the State. *See*, *e.g.*, *State ex rel. King v. Friar*, 25 P.2d 620, 623 (Okla. 1933)(laches and estoppel do not operate against the state, and no procrastination of public officials prejudices the state, and their tardiness neither bars nor defeats the state from vindicating its sovereign rights, except where positive statutes so provide); *State ex rel. Cartwright v. Dunbar*, 618 P.2d 900, 911 (Okla. 1980) ("it is fundamental that a state and its subdivision cannot be estopped from protecting public rights when public officials have acted erroneously or failed to act"); *Burdick v. Independent School Dist. No. 52 of Oklahoma County*, 702 P.2d 48, 53 (Okla. 1985) ("Generally, Oklahoma jurisprudence does not allow the application of estoppel against the state, the political subdivisions or agencies, unless its interposition would further some principle of public policy or interest. The rationale for recognizing a governmental shield from estoppel is to enable the state

to protect public policies and interests from being jeopardized by judicial orders preventing full performance of legally-imposed duties"); see also Heckler v. Community Health Servs. of Crawford County, Inc., 467 U.S. 51, 60 & 63 (1984) ("When the Government is unable to enforce the law because the conduct of its agents has given rise to an estoppel, the interest of the citizenry as a whole in obedience to the rule of law is undermined. It is for this reason that it is well settled that the Government may not be estopped on the same terms as any other litigant. . . . [T]he general rule [is] that those who deal with the Government are expected to know the law and may not rely on the conduct of Government agents contrary to law"); Utah Power & Light Co. v. United States, 243 U.S. 389, 409 (1917) ("As a general rule, laches or neglect of duty on the part of officers of the Government is no defense to a suit by it to enforce a public right or protect a public interest").

5. The party claiming the estoppel must have relied on its adversary's conduct "in such a manner as to change his position for the worse." *See Heckler*, 467 U.S. at 59. Heretofore, Defendants cannot claim that they relied on any representation by the State and changed their position for the worse. Moreover, no policy or statutory enactment exists that overrides the usual rule that laches and estoppel do not apply to the State, especially when enforcing sovereign rights of public protection. Quite the contrary, Oklahoma law consistently seeks to protect from pollution the environment in general, and the State's waters in particular. For example, provisions of (1) the Agriculture Code, *see*, *e.g.*, 2 Okla. Stat. § 10-9.7(C)(6)(c), declaring discharge or runoff of waste from the application site is prohibited, (2) the Environmental Code, *see*, *e.g.*, 82 Okla. Stat. § 1084.1, declaring water pollution constitutes a menace to public health and welfare and creates public nuisances, and (3) the law regarding public nuisance, *see*, *e.g.*, 50 Okla. Stat. § 7, providing no lapse of time can legalize a public nuisance amounting to an

obstruction of public right, consistently prohibit pollution, and in no way lull polluters into improper practices to their detriment. Consequently, no laches or estoppel can operate to bar the State's action for injunctive relief.

- 6. Therefore, it is clear that argument and evidence on this issue would be irrelevant and an improper distraction. *See* Fed. R. Evid. 402 ("Evidence which is not relevant is not admissible"). "'Relevant evidence' means evidence having any tendency to make the existence of any fact that is of consequence to the determination of the action more probable or less probable than it would be without the evidence." Fed. R. Evid. 401. "Though the standard for relevance under Federal Rule of Evidence 401 is quite generous, *see United States v. Jordan*, 485 F.3d 1214, 1218 (10th Cir. 2007), proffered evidence must, at minimum, advance the inquiry of some consequential fact to be considered relevant and admissible. *See* 7 Kenneth S. Broun, *McCormick on Evidence* § 185 (6th ed. 2006)." *United States v. Oldbear*, 568 F.3d 814, 820 (10th Cir. 2009).
- 7. Moreover, "[a]lthough relevant, evidence may be excluded if its probative value is substantially outweighed by the danger of unfair prejudice, confusion of the issues, or misleading the jury, or by considerations of undue delay, waste of time, or needless presentation of cumulative evidence." Fed. R. Evid. 403. "Relevant evidence may be excluded if it fails the Rule 403 analysis." *Wolfgang v. Mid-America Motorsports, Inc.*, 111 F.3d 1515, 1527 (10th Cir. 1997) (citation omitted).
- 8. Because evidence of alleged delay or agency inaction on the part of State agencies would not tend to make any matter of consequence in this case more or less probable in light of the inapplicability of the doctrines of laches or estoppel to the State, such evidence is legally irrelevant. In sum, any alleged delay in action by a State agency is not a consequential fact in

this case. Even if it were somehow minimally relevant, its tendency to confuse issues, mislead the jury, or cause undue delay or waste of time makes it inadmissible.

WHEREFORE, in light of the foregoing, Defendants should be precluded from making argument, doing questioning or proffering evidence going to the proposition that alleged agency inaction would preclude issuance of the permanent injunctive relief.

Respectfully Submitted,

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CERTIFICATE OF SERVICE

I hereby certify that on this $\underline{5}^{th}$ day of August, 2009, I electronically transmitted the above and foregoing pleading to the Clerk of the Court using the ECF System for filing and a transmittal of a Notice of Electronic Filing to the following ECF registrants:

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